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TO: OTT 3 "D" OPS (ATTN: OLYMPIC SECRETARIATE)

MSG NO: SS (D) 1779/49

RE: SUMMER OLYMPICS, MONTREAL 1976
SECURITY SERVICE PLANNING

REFERENCE IS MADE TO HQ'S MEMORANDUM DATED THE 24 AUGUST 1976 SS
(OLY) 1088 THIS FILE.

DISCUSSIONS HELD AT THIS POINT WITH MEMBERS STATIONED AT TORONTO
INTERNATIONAL AIRPORT, AS WELL AS OTHER FIELD INVESTIGATION UNITS REGARDING
THE TWO REFERRED TO PROGRAMS; COILS AND DISEMBARKATION CARDS, HAS RESULTED
IN THE FOLLOWING CONSENSUS OPINION.

C.O.I.L.S:

IT IS UNDERSTOOD THE COILS COMPUTERS HAVE BEEN REMOVED FROM TIA LEAVING ONLY
THE MICRO FICHE UNITS.

GENERALLY THE COILS UNITS WERE FOUND TO BE AN ASSET TO SECURITY SERVICE
MEMBERS CHECKING FOR POSSIBLE INTERNATIONAL TERRORISTS. THE ONE WEAKNESS FROM
A SECURITY SERVICE POINT OF VIEW WAS THE LIMITED NUMBER OF NAMES ON THE SYSTEM
CAUSED BY THE IDENTIFYING FACTOR REQUIREMENTS. IT IS OUR OPINION ALL NAMES
AND ALIASES SHOULD HAVE BEEN INCLUDED REGARDLESS OF KNOWN PARTICULARS WITH
ANY POSSIBLE "HITS" BEING CLARIFIED BY THE INVESTIGATING MEMBER.

OUR FEELING IS THAT EVERY EFFORT SHOULD BE MADE TO CONTINUE WITH A COILS TYPE
OPERATION, BOTH FROM A SECURITY SERVICE, CRIMINAL AND IMMIGRATION POINT OF
VIEW. SUCH A SYSTEM COULD BE PATTERNED AFTER THE UNITED STATES CUSTOMS
COMPUTER SYSTEM WHICH CONTAINS THE NAMES OF ALL INTERNATIONAL TERRORISTS.
NATIONAL WARRANTS ON WANTED PERSONS OR PERSONS OF SPECIAL INTEREST FROM AN
INTERNATIONAL CRIMINAL POINT OF VIEW AND PERSONS OF IMMIGRATION INTEREST
WHO ARE NOT ADMISSABLE TO CANADA DUE TO PREVIOUS REJECTION OR DEPORTATION.

WITH THE UNITED STATES SYSTEM EVERY PERSON WISHING TO ENTER THE UNITED STATES
IS SUBJECTED TO A COMPUTER NAME CHECK WHICH IS COMPARED TO PHYSICAL DOCUMEN-
TATION AT THE TIME OF ENTRY. ALL "HITS" ARE PROCESSED ON THE SPOT AND REJECT-
IONS MADE AT THAT TIME. IN THE CASES OF WANTED PERSONS, ARRESTS ARE MADE AT
THE BORDER POINTS, ONCE THE INDIVIDUAL IS ON UNITED STATES SOIL. ALL UNITED
STATES CUSTOMS AND IMMIGRATION OFFICERS ARE EX-OFFICIO PEACE OFFICERS, WHICH
WOULD NECESSITATE SIMILAR REQUIREMENTS FOR CANADIAN CUSTOMS AND IMMIGRATION
OFFICERS, SHOULD SUCH A SYSTEM BE IMPLEMENTED. SUCH A SYSTEM WOULD REQUIRE
MORE UNITS THAN WERE AVAILABLE AT TIA IF A COMPLETE ON THE SPOT CHECK WERE
TO BE MADE.

NO EXACT STATISTICS WERE MAINTAINED AS TO THE NUMBER OF "HITS" OR POSSIBLE
"HITS" THAT WERE MADE DURING THE PERIOD OF OPERATION. ANY TIME IMMIGRATION
HAD A POSSIBLE SUSPECT, MEMBERS OF SECURITY SERVICE STATIONED AT TIA OR
ELSEWHERE ASSISTED IN CLARIFYING THE INDIVIDUALS STATUS, HOWEVER KNOWN
TERRORISTS WERE IDENTIFIED THROUGH THE SYSTEM.

Reviewed *MW*
1976
SECURITY SERVICE
RECORDS

DISEMBARKATION CARDS:

WE HAVE FOUND THE DISEMBARKATION CARD SYSTEM, IN ITS PRESENT FORM, TO BE TIME
CONSUMING, CUMBERSOME TO WORK WITH AND OF MARGINAL VALUE AT BEST.

ALL PERSONS ENTERING CANADA ON AN INTERNATIONAL FLIGHT WERE REQUESTED TO
COMPLETE A DISEMBARKATION CARD, THE EXCEPTION BEING FLIGHTS ORIGINATING IN THE
UNITED STATES. THIS INCLUDED CANADIANS WHO WERE RETURNING TO CANADA. ONLY
A SMALL PERCENTAGE OF CARDS WERE SUBJECTED TO MICRO-FICHE AND/OR COILS CHECKS
AT THE TIME OF ENTRY, WITH A POST CHECK BEING MADE OF A LARGER NUMBER OF CARDS
AFTER THE INDIVIDUAL HAD GAINED ENTRY TO CANADA. CARDS WERE NOT FILED BY
FLIGHT NUMBER BUT WERE PLACED IN BOXES, BUNDLED TOGETHER BY APPROXIMATE DATE
SEQUENCE.

IN THE EVENT A PHYSICAL SEARCH OF CARDS WAS REQUIRED, IT WAS NECESSARY TO
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IN THE EVENT A PHYSICAL SEARCH OF CARDS WAS REQUIRED, IT WAS NECESSARY TO HAND SEARCH ALL THE CARDS USING AN APPROXIMATE DATE OF ENTRY, SOMETIMES FOR A TWO OR THREE DAY PERIOD. THIS INCLUDED AN EXTRAORDINARY NUMBER OF CARDS COMPLETED BY CANADIAN CITIZENS. DURING THE PROCESS OF RESEARCHING THE CARDS IT WAS FOUND THAT MOST WERE INCOMPLETE IN THAT REQUESTED INFORMATION WAS MISSING OR INCORRECT. A CLASSIC EXAMPLE WAS THE CARD FOR A SHIN NAKAGAWA (SUSPECT JAPANESE TERRORIST) WHO FAILED TO INDICATE IF HE WAS A MALE OR FEMALE, CLAIMED BOTH JAPANESE AND U.S. NATIONALITY AND FAILED TO LIST A PASSPORT NUMBER, EVEN THOUGH HE WAS A JAPANESE NATIONAL AND WOULD BE REQUIRED TO HAVE SAME, AND INDICATED HE WAS GOING TO THE WALKER HOUSE HOTEL (TORONTO) A RECENTLY CLOSED TORONTO HOTEL.

WHILE IT IS AGREED A FORM OF REGISTRATION, FOR FOREIGN NATIONALS ENTERING CANADA AS VISITORS, IS OF DEFINITE ADVANTAGE AND ASSISTANCE, THERE IS ROOM FOR CONSIDERABLE IMPROVEMENT TO THE SYSTEM USED FOR THE OLYMPICS.

IT IS FELT CANADIAN CITIZENS NOT BE REQUIRED TO COMPLETE A FORM, THUS ELIMINATING A HIGH PERCENTAGE OF CARDS. IN ORDER TO MAINTAIN THE LONG STANDING FREEDOM OF ACCESS TO THE UNITED STATES, PERSONS WHO ARE CITIZENS OF THAT COUNTRY AND PRESENT PROOF OF SAME WOULD NOT BE REQUIRED TO COMPLETE A CARD, HOWEVER, ALL PERSONS WHO ENTER CANADA FROM THE UNITED STATES AND ARE NOT CANADIAN OR U.S. CITIZENS WOULD COMPLETE THE FORM. THIS COULD ALSO BE EXTENDED TO INCLUDE MEMBERS OF THE COMMONWEALTH COUNTRIES PROVIDING THE INDIVIDUAL WAS ABLE TO PRODUCE OTHER DOCUMENTARY PROOF OF CITIZENSHIP.

THE FORM ITSELF WOULD BE REVISED TO INCLUDE A SPECIFIC ADDRESS IN THE COUNTRY OF RESIDENCE, A NAME OF NEXT OF KIN AND PROPOSED LENGTH OF STAY IN CANADA. EACH FORM SHOULD BE NUMBERED AND IN DUPLICATE. THE COPY TAKEN BY THE EXAMINING OFFICER UPON ENTRY AND THE ORIGINAL SURRENDERED UPON DEPARTURE FROM CANADA. THE MARRYING UP OF THE TWO WOULD BE PROOF OF DEPARTURE.

TO ENSURE CONTROL THAT THE FORMS ARE PROPERLY COMPLETED THE FORMS SHOULD BE COMPLETED AT THE PORT OF ENTRY, AND NOT AS IN THE PAST ON THE AIRLINER. THE CUSTOMS AND IMMIGRATION OFFICER WOULD BE IN A POSITION TO SCRUTINIZE THE FORM TO ENSURE ALL QUESTIONS HAVE BEEN ANSWERED AND HAVE THE OPTION OF PERMITTING ENTRY WITHOUT FURTHER QUESTIONING ON DEMAND FOR SUPPORTING DOCUMENTATION AND/OR A COILS CHECK.

USE MADE OF THE PRESENT DISEMBARKATION CARD SYSTEM DURING THE PERIOD OF TIME IT WAS IN USE WAS NOT EXTENSIVE IN "O" DIVISION, BEING RESTRUCTURED PRIMARILY TO TORONTO INTERNATIONAL AIRPORT. AN EXACT STATISTICAL COUNT WAS NOT MAINTAINED HOWEVER WOULD HAVE EXCEEDED MORE THAN 10 TO 12 TIMES.

MOST SEARCHES RESULTED FROM INVESTIGATIONS ON REQUESTS TO CHECK FOR ENTRY OF SPECIFIC INDIVIDUALS WITH MEMBERS HAVING A LIMITED SUCCESS. THIS CAN BE PRIMARILY ATTRIBUTED TO THE FACT THAT ENQUIRIES WERE BASED ON INFORMATION THAT TERRORISTS OR GROUPS OF TERRORISTS WERE SUPPOSED TO HAVE ENTERED CANADA WITH NO SPECIFIC PORT BEING MENTIONED.

THE ONLY KNOWN CRIMINAL USE OF THE SYSTEM WAS IN CONNECTION WITH THE LASSA DISEASE SITUATION WHEN AN ATTEMPT WAS MADE TO LOCATE THE PASSENGERS OF THE B.O.A.C. FLIGHT INVOLVED. AS THIS SITUATION DEVELOPED SHORTLY AFTER THE CARD SYSTEM WAS DISCONTINUED THE SUCCESS FACTOR WAS NEGATIVE.

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IN SHORT WE ARE OPPOSED TO THE CONTINUED USE OF DISEMBARKATION CARDS UNLESS A SYSTEM IS WORKED OUT WITH CUSTOMS AND IMMIGRATION TO ENSURE RELEVANT INFORMATION IS RECORDED.

SGT. [REDACTED]

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