

INITIAL ESTIMATE, AND ASSESSMENT REPORT:
AN ANALYSIS AND PROJECTION OF ISSUES
AND CONFLICT SITUATIONS POTENTIALLY
RELATED TO THE ROYAL VISIT TO CANADA - 1976

PART 1

INTRODUCTION

1.1 Aim and Objectives

The aim of this initial estimate and assessment is to provide a general overview of the potential security situations that may exist on a province-by-province basis during the Royal Visit 1976. The basic objective of this report and subsequent updates is to provide responsible security planners and decision-makers with relevant, accurate and timely information that is integrated within a consistent framework in order that they may recognize and anticipate problems, advocate and select response options and implement subsequent decisions - in sum, undertake general and contingency planning. To this end, our report takes a rather wide focus and seeks:

- (i) to categorize the types of threats that can be expected to exist during the Royal Visit;
- (ii) to identify and examine external and internal issues and conflict situations that can reasonably be expected to have a potential impact on the security of the Royal Family;
- (iii) to identify and describe those groups and organizations, both internally and externally based, which identify with specific issues and conflict situations, and which might be involved in threat situations with respect to the Royal Visit;

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(iv) to speculate and consider the types of actions, both non-violent and violent which might reasonably be undertaken or attempted by these groups and organizations; and

(v) to provide information and intelligence with respect to actual plans on the part of these groups and organizations to undertake or attempt any action vis-à-vis the Royal Visit.

It is anticipated that this focus will narrow in our subsequent updates. As we approach the time of the Royal Visit the course of development of these issues and situations will become clearer. We will also have more specific information as to the plans of those groups and individuals who have been identified as posing some form of threat or being the source of embarrassment to the Royal Family.

1.2 The Analytic Framework

Political violence, terrorism and political assassination have become both diffuse and international in scope in recent years. The ease with which one can obtain false documentation, the rapidity of travel, the ready accessibility of firearms and explosives, the international links between terrorists and their supporters, the spin-off effects of conflict situations in other countries, and the turbulent situation in the United Kingdom (U.K.) over Northern Ireland form a part of the framework within which to cast our initial estimate and assessment of the threat(s) to the Royal Family during their visit to Canada in 1976. Another part of this

framework is the domestic scene in Canada with all its complexities and the continuing existence of grievances, cleavages, issues and animosities of varying saliency in virtually all the four provinces. One might also consider briefly the experience of British politicians and the monarchy insofar as it relates to incidents, political attacks, etc., that have occurred both in the United Kingdom and Canada.

The presence of the Queen and other members of the Royal Family in Canada this summer may well provide the occasion for some very special problems. We visualize the security problems as falling into the following range of actions which are categorized in Chart 1 on the following page, in terms of consequentiality to the persons of the Royal Family.

The nature of Canada's heterogeneous society, the variety of groups, the varying issues and situations and particularly the interrelationship between foreign and domestic issues precludes a simplistic examination of the nature of the threat(s) to the Royal Family. For the sake of convenience however, we can group these threats into two basic categories:

- (i) External Threats, that are related to external (i.e. non-Canadian) issues and stem from foreign groups.
- (ii) Internal Threats that are related to either external or internal issues but stem from Canadian groups.